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	STATE OF NEW YORK		
	PUBLIC SERVICE COMMISSION		
	Regular Meeting of the Public Service Commission		
			
	Thursday, August 13, 2015 10:30 a.m.		
	Three Empire State Plaza Agency Building 3, 19th Floor		
	Albany, New York		
	COMMISSIONERS:		
	AUDREY ZIBELMAN, Chair DIANE X. BURMAN		
GREGG C. SAYRE PATRICIA L. ACAMPORA			

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                       (On the record 10:30 A.M.)
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                       CHAIR ZIBELMAN: Okay. I would
 3
     like to bring the Public Service Commission meeting
     to order. Secretary Burgess, were there any
 4
 5
     changes to the agenda today?
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                       SECRETARY BURGESS: Good morning,
7
     Chair and Commissioners. There's one change to the
 8
     agenda. Item 161, Case 10-G-0622, which is the
 9
     Appeal by Greater Binghamton Development, LLC of
     the informal decision rendered in favor of New York
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11
     State Electric Gas Corp. is over.
12
                       CHAIR ZIBELMAN: Thank you.
                                                    So
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     our first item for discussion today is Item 301
     which is Case 15-E-0126. It's Central Hudson's
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15
     Tariff on public street and highway lighting to
16
    move towards LED lighting and Michael Rieder who's
     the utility supervisor in the Office of Electric
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18
     Gas and Water will be presenting. And Kevin Manz,
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     who -- who is also a utility supervisor will be
20
     here as well for questions.
21
                       Michael, I believe you're
22
     beginning.
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                       MR. RIEDER: Yes, I am.
24
                       CHAIR ZIBELMAN: Welcome.
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                       MR. RIEDER: Thank you. Good
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- morning, Chair Zibelman, good morning, 1
- 2 Commissioners. Item 301 addresses a tariff filing
- made by Central Hudson Gas and Electric Corporation 3
- to offer new company owned and maintained LED 4
- street lighting options to its municipal customers. 5
- By way of background, Central Hudson currently 6
- 7 offers energy only service to street lighting
- customers who own and maintain their own street 8
- 9 lighting facilities.
- 10 Typically, for a municipality
- 11 that wishes to take advantage of LED street
- 12 lighting, the municipality would have to purchase
- 13 from Central Hudson the existing street lighting
- facilities in its locality, purchase new LED 14
- lighting facilities then replace existing street 15
- 16 lights with the LED street lights and then take
- energy only service from the Company. 17
- 18 Item 301 addresses a new option
- 19 for municipal customers in Central Hudson service
- 20 territory. Instead of having to purchase, replace
- 21 and then maintain their street lights,
- 22 municipalities will now have the option to take LED
- street lighting service from the Company and 23
- receive the benefits that LED lighting technology 24
- provides. The main benefits are in the form of 25

- reduced energy consumption and energy bill savings. 1
- According to a NYSERDA report 2
- 3 issued late last year, LED street lights may use 45
- to 75 percent less energy than existing high 4
- 5 pressure sodium lights. The report went on to
- 6 state that savings may even be greater when LED
- 7 street lights are replacing mercury vapor or
- 8 incandescent fixtures. In this case, if all of
- 9 Central Hudson's street lighting fixtures were
- replaced by LED lights, total annual customer bill 10
- 11 savings are estimated to be approximately 1.3
- 12 million dollars.
- 13 As you know, LED lighting
- 14 technology continues to advance and manufacturers'
- 15 prices continue to come down. By doing its
- 16 homework early on in this process, Central Hudson
- was able to secure prices for LED lighting that 17
- 18 translate into fixture charges that are -- that are
- 19 in the same range as or in most cases lower than
- its current inventory of street lighting fixtures. 20
- Coupled with the energy savings LED lights provide, 21
- 22 each of the four fixtures that the Company is
- proposing to offer will result in annual savings 23
- for customers when compared to their current 24
- lighting fixtures. 25

- In addition to offering LED 1
- 2 lighting options that will provide customers with
- annual savings, the item before you addresses the 3
- conversion rate of changing out fixtures with LED
- fixtures. Under its current tariff, Central Hudson 5
- is required to replace no more than five percent of 6
- 7 its Company owned lights in any municipality in any
- 8 year. At this rate, full conversion to LED
- 9 lighting would take twenty years.
- 10 The Company is now proposing a
- 11 substantial increase to its existing conversion
- 12 Specifically, the Company is proposing to
- 13 replace on an annual basis no less than ten percent
- of the Company owned fixtures in any municipality 14
- 15 and no less than twenty percent in its entire
- 16 service territory. Several municipalities
- commented on the Company's filing and recommend a 17
- 18 slightly more aggressive annual conversion rate of
- 19 no less than fifteen percent in any given
- municipality and no less than twenty-five percent 20
- 21 in the Company's service territory.
- 22 Because of the benefits, the
- Company's LED options will afford customers the 23
- item before you adopts the slightly more aggressive 24
- 25 conversion rate of no less than fifteen percent and

- 1 no less than twenty-five percent. In effect, all
- 2 municipalities in Central Hudson service territory
- 3 could have company owned and maintained LED
- 4 fixtures within four years. Of course, that
- 5 assumes a hundred percent adoption rate.
- 6 Staff believes the benefits of
- 7 LED lighting support this potentially aggressive
- 8 conversion rate. Of course, a municipality may
- 9 request that less than fifteen percent of its
- 10 street lights be replaced or the total requested
- 11 LED conversions may result in less than twenty-five
- 12 percent of the Company street lights. Therefore,
- 13 this item also directs the Company to clarify its
- 14 tariff language to allow for such occurrences.
- With the change out of existing
- 16 street lighting assets, there is the issue of
- 17 recovering the undepreciated value of the existing
- 18 assets. The Company's total undepreciated value of
- 19 its street light -- street lighting assets is
- 20 roughly three million dollars. Staff determined
- 21 that if the Company's entire stock of street lights
- 22 were replaced with LED lights, the associated
- 23 savings of the new LED fixtures would offset the
- 24 unappreciated value in just over two and a half
- 25 years.

- 1 That means that on average a
- municipal customer would see a pay back from 2
- changing over to LED lighting in less than three 3
- years. Because of this short payback period, staff 4
- recommends that the undepreciated value of the 5
- 6 Company's current assets not be socialized among
- 7 all Central Hudson's customers but rather be the
- 8 responsibility of the requesting customer.
- 9 It is important to understand
- that the circumstances that exist in this case and 10
- 11 for Central Hudson may not exist at the other New
- 12 York State utilities. Therefore, staff believes
- 13 that the issue of cost recovery of undepreciated
- 14 assets be considered in future proceedings on a
- 15 case by case basis. With the approval of Item 301,
- 16 Central Hudson will be the first New York State
- utility to offer Company owned and maintained LED 17
- 18 street lighting options that will provide both
- 19 energy and bill savings for its customers.
- 20 In addition to Central Hudson,
- 21 staff has been working with the other New York
- 22 State utilities to address the two most significant
- barriers to offering economic LED lighting options. 23
- The first being the initial capital investment of 24
- 25 LED technology, which as I mentioned earlier,

- continues to come down. And the second being the 1
- undepreciated value of the existing assets. 2
- 3 In the joint proposal recently
- 4 filed in the Orange and Rockland rate case, O&R
- committed to reexamine the cost of its existing LED 5
- 6 options and offer additional LED street lighting
- 7 options. In the ongoing NYSEG and RG&E rate cases
- 8 which are currently in the discovery phase of the
- 9 proceeding, staff is analyzing the Company's
- proposal to provide Company owned and maintained 10
- 11 LED options.
- 12 As for National Grid, staff and
- 13 the Company will be meeting by months end to
- further discuss National Grid's efforts to develop 14
- 15 cost effective LED options for its customers.
- 16 Edison is unique in the sense that it does not own
- any street lighting infrastructure, thus its street 17
- 18 lighting customers take energy only service and are
- 19 free to install LED lighting technology if they so
- 20 choose.
- 21 So in recap, in the coming
- 22 months, staff will continue to work with the
- utilities and other parties, such as the Green 23
- Bank, in various Commission proceedings to develop 24
- 25 solutions that overcome the barriers we have

- experienced that inhibit the adoption of widespread 1
- 2 LED street lighting on a statewide basis.
- 3 In closing, Item 301 presents a
- win for customers in the form of lower electric 4
- 5 bills, a win for the Company in the form of
- 6 providing new services that are desired by its
- 7 customers, and a win for the environment in the
- 8 form of reduced energy consumption. Kevin and I
- 9 will now be happy to answer any questions that you
- 10 have.
- 11 CHAIR ZIBELMAN: Thanks, Michael
- 12 nice job and well said. So it's hard to sort of
- 13 add to this. From my perspective I -- you know, I
- 14 think this is a great thing. I'm really
- 15 appreciative of Central Hudson of stepping forward
- 16 and offering this -- this option. You know,
- clearly there's the issue in terms of conversion to 17
- 18 LED lighting that's hard -- it's hard to argue
- 19 against it.
- 20 I know that generally when you
- 21 look at municipalities that have saved or converted
- 22 to LED it's on the order of sixty percent savings
- in their street lighting bill which tends to be one 23
- of the highest bills for municipalities. 24
- 25 So not only is this a great

- benefit to municipalities as rate payers it's great 1
- benefit to the tax payers in the municipalities who 2
- end up paying those -- for those energy bills 3
- through taxes. So it's hard to find anything wrong 4
- 5 with looking for ways to save people money and
- 6 reduce the carbon footprint, so I am very
- 7 appreciative of us having this in front of us.
- 8 I also know that the issue of
- 9 conversion to LED lighting is an issue and a lot of
- concern to a lot of municipalities in that the 10
- 11 barriers have been around the capital outlay that's
- 12 been required as well as the additional cost of the
- 13 LED lights. It appears that through good
- procurement we've been able to tackle one of those 14
- 15 issues and now we have lights that are comparable
- 16 or even cheaper than traditional lighting.
- 17 The next issue really is a
- 18 depreciation issue that's as you note in Central
- 19 Hudson's issue -- case, that's not really an issue.
- 20 And that the municipalities who enter into this
- program are going to be able to realize savings I 21
- 22 think it's within a two and a half year period
- which is -- which is fantastic and is achievable 23
- 24 for most.
- 25 One of the things that you've

- identified both -- both in briefings and today is 1
- the fact that we really would like to see this 2
- across the state. And there are a number of cities 3
- who are anxious to get this in, and I'm -- and I'm
- 5 glad that we're looking at it in Orange and
- 6 Rockland and NYSEG and -- and working with Grid.
- 7 think to the extent that the issue is -- does
- 8 become a question of how to handle the
- 9 undepreciated assets, there are ways that we can
- address it and I will be very much looking forward 10
- 11 to hearing back from staff on the mechanisms that
- 12 you think can be put into place so that we can get
- 13 all the cities in the state who want -- who want to
- 14 convert to LED an opportunity to do it in a way
- 15 that's -- that's affordable to them.
- 16 So I'm very pleased to move on
- Central Hudson. I think, you know, we need to 17
- 18 continue the good work. I know that staff worked
- hard with the Company and that NYSERDA was also 19
- involved in this and that we'll continue also to 20
- work with NYSERDA as this technology changes to 21
- 22 make sure we stay current on the opportunities. So
- 23 with that, I'm prepared to vote on the item. And
- would like to know if anyone has any further 24
- 25 questions or comments.

- COMMISSIONER SAYRE: Just a brief 1
- 2 comment. This is a very good thing and a good news
- item, and I hope that all cities in the state will 3
- start looking at this option. And at the risk of
- flooding the utilities with calls, I think if 5
- 6 they're interested in moving forward they ought to
- 7 contact the utilities. And to the extent that
- 8 progress is not being made, we have staff that can
- 9 knock heads together and make proposals to the
- Commission and make this happen which is the thing 10
- 11 that should happen. So I commend staff for -- for
- 12 a great result in this case, and look forward to a
- 13 number of additional ones.
- 14 CHAIR ZIBELMAN: Thank you.
- 15 Commissioner Burman?
- 16 COMMISSIONER BURMAN: Thank you.
- I'm very supportive of this item. Happy for 17
- 18 Central Hudson in terms of what they've done and
- 19 the outreach that they've done with their community
- on -- on this issue. It -- it is for me a -- a 20
- good news item as well. When I look at it, we've 21
- 22 been talking -- and street lighting is not
- necessarily, you know, on everyone's mind, but it's 23
- a very important issue to address and to tackle. 24
- 25 Not only for the safety reason of having quality

- working street lights but because it can be an item 1
- 2 that significantly reduces the energy costs.
- 3 And we've been talking about this
- in -- in the state and the nation for many years. 4
- 5 I do want to also commend NYSERDA. In December
- 6 2014 they issued a very comprehensive report and
- 7 then they updated it in January of 2015. And I
- think for me when I look at it, I look at this as
- 9 an opportunity. You know, other states have done
- it in -- in some fashion and are still going 10
- 11 through the challenges.
- 12 And what we have here is we have
- 13 a significant number of street lights in New York.
- 14 I think the highest across the country. So when I
- 15 look to that in terms of what we're doing, it's
- very important that we do tackle this holistically 16
- and collaboratively so that we make sure that we 17
- 18 don't do it in isolation. And so appreciated both
- 19 Kevin and Michael talking about the specific
- 20 utilities and what the outreach is.
- 21 I think it's also very important
- 22 that we make sure that we do stakeholder outreach
- 23 and engagement. I know D.E.C. has some dedicated
- 24 staff dealing with street lighting issues. NYSERDA
- 25 Obviously, we have a LED street lighting

- team here. We have a number of pending petitions 1
- 2 that address street lighting and we should also
- 3 make sure that the petitioners are aware of what we
- are or aren't doing. 4
- 5 And to the extent that we look at
- 6 it and provide the different options -- and I just
- 7 want to read one thing that -- that I think from
- all of what was in the NYSERDA report really honed
- 9 in for me is on page twenty. And I won't read the
- whole page, it said, the barriers to the street 10
- 11 lighting energy efficiency opportunity are
- 12 regulatory, technical and financial. Each barrier
- 13 will require a specific approach to be addressed
- 14 successfully.
- 15 Of these barriers, the most
- 16 significant is the regulatory barrier, the lack of
- rate tariffs or financially attractive rates for 17
- 18 LED street lighting, especially with utility-owned
- 19 street lights. For many jurisdictions in New York
- State, these regulatory barriers must be addressed 20
- 21 before the jurisdiction will face the technical and
- financial barriers. 22
- 2.3 And that for me is exactly what
- we're trying to do, and I look forward to sort of 24
- 25 the next steps. The one question I do have is, in

- terms of making sure that we are on the same page 1
- 2 from a process perspective. You talked about O&R.
- You talked about NYSEG in the rate case. And when 3
- we look to National Grid what -- just -- can you
- 5 clarify for me what the process is for that?
- 6 MR. RIEDER: We would expect that
- 7 to be the same process that was employed here with
- Central Hudson, the company would make a tariff
- 9 filing --
- 10 COMMISSIONER BURMAN: Okay.
- 11 MR. RIEDER: -- that would be
- 12 SAPA'd and we would receive public comment on that
- 13 and then there would be a Commission decision.
- 14 COMMISSIONER BURMAN: Okay. It
- 15 will be important also I think just like with the
- 16 way Central Hudson approached it. They had a lot
- of outreach with the specific municipalities to 17
- 18 make sure that the variety of options because it
- 19 isn't a one size fits all. And so that's important
- 20 to me that we make sure we do that as well. But I
- appreciate all the work that is being done and the 21
- 22 future work that will be done. And it looks like
- 23 we're trying to right now tackle the regulatory and
- also understand that there are technical and 24
- 25 financial barriers too that are part of the mix and

- I look forward to that. Thanks. 1
- 2 CHAIR ZIBELMAN: Thank you.
- 3 Commissioner Acampora.
- 4 COMMISSIONER ACAMPORA: Well, all
- 5 good news is always good. And I think, here again,
- 6 we're taking another step and Central Hudson has
- 7 jumped into the 21st century. As we know,
- consumers have a lot of questions as if when they
- 9 walk into Home Depot they see all these different
- lights and they're not quite sure of which is the 10
- 11 best one for them.
- 12 So the street lighting issue also
- 13 points to an area where people will understand a
- 14 little bit more about some of the new technology
- 15 that is available to them. Now usually in
- municipalities, a lot of them particularly on Long 16
- Island, they create street lighting districts. I'm 17
- 18 wondering a lot of times with that comes federal
- 19 money. So how can possibly federal money help some
- 20 of this along in -- in these municipalities?
- 21 MR. RIEDER: I think the --
- 22 that's a good question. Back in 2010 we had
- federal money from the -- the ARRA, American 23
- 24 Reinvestment Recovery Act, and that went to
- 25 certain -- or some municipalities that wanted to

- upgrade their lighting to LED lighting so that they 1
- were -- those finances or that monry was assisting 2
- them in and that money was actually purchasing the 3
- street lighting facilities from the utility and
- 5 then being able to convert. So that -- it would be
- an opportunity in that regard. 6
- 7 COMMISSIONER ACAMPORA:
- 8 That's -- that's a good thing. I'm prepared to
- 9 vote on this item. Again, as something that's
- positive and appreciate all the work that the staff 10
- 11 has done and look forward to more of these cases as
- 12 I'm sure they will be coming in the next year.
- 13 Thank you.
- 14 CHAIR ZIBELMAN: I think to
- 15 follow up Commissioner Acampora's comment would be
- 16 great because we do know that while Central Hudson
- is -- is in a good position relative to the 17
- 18 undepreciated asset base, that's not going to be
- 19 the same for other utilities. So to the extent, we
- can look at both federal funding as well as a state 20
- program. We should do everything we can to get as 21
- 22 many utilities as quick -- or municipalities as
- 23 quickly as we can on to these programs.
- 24 So it would be good to follow up
- 25 and see what else might be available. So I'm glad

- you raise that. With that, with no further 1
- 2 comments, why don't we move to a vote. So all
- those in favor of the recommendations to authorize 3
- Central Hudson Gas and Electric Corporation to 4
- 5 adopt the additional LED lighting options with
- 6 modifications as described by Mr. Rieder, please
- indicate by saying aye. 7
- 8 COMMMISSIONERS: Aye.
- 9 COMMISSIONER BURMAN: And I'm
- 10 concurring. I'm very much in support and focused
- 11 on addressing the regulatory barriers as quickly as
- 12 we can.
- 13 CHAIR ZIBELMAN: Thank you. So
- I'm going to accept that as all in favor. And 14
- 15 they're being no opposition, the recommendations
- 16 are adopted. Thank you.
- 17 Thank you. Great job, Kevin.
- 18 Mike knows that he did a great job but Kevin was
- 19 really good.
- 20 Okay. The next item up is Item
- 21 302 which is Case 14-E-0270 and it's the petition
- regarding the Ginna Nuclear Power Plant to examine 22
- 23 a proposal for continuing operation. It's actually
- to examine the petition for a temporary rate 24
- 25 surcharge. And today we're going to have Doris

- Stout who is our director of accounting, audits and 1
- 2 finance is going to introduce the item and
- Administrative Law Judge Ashley Moreno will be 3
- presenting the details. Doris, please begin. 4
- 5 Thank you. Welcome, both of you.
- 6 MS. STOUT: Good morning, Chair
- 7 Zibelman and Commissioners. The question before
- 8 the Commission today in Item 302 is whether or not
- 9 to institute a temporary rate surcharge for RG&E to
- begin recovering the costs associated with its 10
- 11 reliability support services agreement or RSSA
- between itself and the RE Ginna Power Plant, LLC or 12
- 13 Ginna.
- The Commission isn't often faced 14
- 15 with having to make a decision to institute
- 16 temporary rates. The last I recall was Niagara
- 17 Mohawk in 1996. The standards to do so are very
- 18 high and we don't have -- and we don't take a
- 19 request of this nature lightly. The Commission
- 20 doesn't tend to allow temporary rates unless it is
- 21 faced with some extraordinary circumstances. For
- 22 example, when a utility cannot access capital
- markets to raise funds, to make investments in its 23
- 24 systems and maintain safe and reliable service.
- 25 In this case, we are faced with

- some very extraordinary circumstances. If the 1
- Commission does nothing, the costs associated with 2
- 3 the RSSA if later approved could build to the point
- of potentially being more than a twenty percent 4
- increase in delivery rates, reflecting recovery of 5
- 6 both the base costs of the RSSA plus the deferred
- 7 collection amounts or the compression effect.
- 8 In this case, RG&E requests to
- 9 immediately institute a surcharge to begin to
- offset these costs, address compression and to 10
- 11 improve its cash flow. However, RG&E has more than
- 12 a hundred and fifty million dollars in credits
- 13 which it owes its rate payers that other parties
- want to use to offset these costs. And this 14
- 15 balance of credits could be higher depending on how
- 16 credits are addressed in the rate filing.
- 17 Using too many of the available
- 18 credits could adversely affect the Company's credit
- 19 metrics. The long-term reliability solution for
- the Rochester area will eventually add an estimated 20
- 5.2 percent to delivery rates. Therefore, to 21
- 22 balance all of the party's interests, begin
- providing cash flow relief to RG&E, moderate the 23
- rate shock and smooth rate impacts for customers in 24
- 25 the long run, we are recommending that a temporary

- surcharge be set at a level equal to the estimated 1
- cost of the reliability solution in the long run. 2
- 3 I'm going to turn it over now to
- 4 Judge Moreno to go through some more details of the
- 5 case record.
- 6 A.L.J. MORENO: Thank you, Doris.
- 7 Thank you. So I'm going to give a little bit of a
- 8 background and put this in -- in context as well.
- 9 In November I found that Ginna is needed for
- reliability and stated that it may not cease 10
- 11 operations. And you also instructed RG&E to
- 12 negotiate that RSSA. RG&E submitted the signed
- 13 RSSA and petitioned for its approval in February.
- The RSSA is drafted as effective 14
- 15 April 1st, 2015 and would conclude September 30th,
- 16 2018. During the term of the RSSA, RG&E plans to
- undertake several capital projects including the 17
- Ginna Retirement Transmission Alternative or GRTA 18
- 19 to address constraints on the system. Review of
- the RSSA is currently undergoing review in this 20
- 21 docket. In June RG&A -- RG&E filed a petition for
- 22 temporary rates citing mounting costs owed to Ginna
- 23 pursuant to the RSSA and its concern about the
- impacts on -- on rates to its customers if those 24
- 25 costs were later collected over a shorter period of

- time. The compression effect as Doris mentioned. 1
- In consideration of the petition, 2
- 3 an evidentiary hearing was held on July 2nd and
- parties submitted briefs arguing their positions. 4
- The record reflects estimates of amounts that RG&E 5
- 6 would owe Ginna pursuant to the terms of the RSSA,
- 7 and if no decision is reached prior to December
- 8 31st, 2015 that amount may reach 56.9 million
- 9 dollars.
- 10 As Doris describes, the
- 11 recommendation before you today represents a
- 12 balance between the needs of customers and the
- 13 company. Advisory staff recommends the institution
- 14 of a temporary rate surcharge beginning on
- 15 September 1st but at a lower monetary level than
- 16 what was proposed by RG&E. The draft order
- recommends adoption of staff's proposal to set a 17
- 18 temporary rate surcharge at the amount equal to the
- 19 estimated first full year revenue requirement for
- the GRTA project designed to address RG&E's system 20
- 21 constraints.
- 22 The surcharge would allow RG&E to
- 23 begin to collect costs associated with the
- reliability support provided by Ginna but would 24
- 25 also set the surcharge at a lower fixed amount that

1 would temper both rate shock and volatility to

- 2 customers. Advisory staff believes that it is
- 3 appropriate to set the surcharge at the cost level
- 4 associated with the GRTA because it represents the
- 5 long term reliability solution if the Ginna
- 6 facility were no longer operational.
- 7 However, while the surcharge
- 8 would begin to collect some of the costs associated
- 9 with the proposed RSSA, setting the surcharge at
- 10 the GRTA level would not address all costs. The
- 11 surcharge addresses costs that on a going-forward
- 12 basis but would not address costs incurred through
- 13 August 31st nor the difference between the costs
- 14 proposed in the RSSA and the GRTA level.
- The draft order before you takes
- 16 no action on those costs today, however, there is
- 17 language in the draft order that acknowledges that
- 18 RG&E has a significant amount -- significant amount
- of customer credits on its books that may be
- 20 applied to offset those credits. Those are the
- 21 credits that Doris mentioned earlier that are at a
- 22 level above a 150 million dollars.
- Such application would be
- 24 appropriate in this instance since customer credits
- 25 represent a one-time benefit to customers and the

- 1 RSSA represents a one-time cost. In sum, advisory
- 2 staff recommends establishing a temporary rate
- 3 surcharge at the estimated first full-year revenue
- 4 requirement level for the GRTA. We believe that
- 5 this recommendation balances the interests of RG&E
- 6 and its customers by allowing RG&E to commence
- 7 collection of funds to pay for the reliability
- 8 services to the Rochester area while protecting
- 9 customers by setting the temporary rate surcharge
- 10 at a lower and stable rate that avoids both rate
- 11 shock and volatility. It also bears reminder that
- 12 the surcharge would be subject to refunds. That
- 13 concludes my presentation and we're happy to answer
- 14 any questions you might have.
- 15 CHAIR ZIBELMAN: Thank you both
- 16 Doris and -- and Ashley. You know, obviously for
- 17 this Commission and the reason we agreed to allow
- 18 RG&E to enter into the RSSA last year was because
- 19 reliability is -- is paramount. And I think at
- 20 this point beyond any -- you know, anyone's
- 21 consideration that the plant will be needed, and
- 22 based on studies in 2015 and again in 2018 and that
- 23 because it's a nuclear power plant it certainly
- 24 can't be moth-balled and brought back. And so we
- 25 need the plant for the duration in order to

- maintain the reliability of the system. 1
- 2 So this does present the
- 3 Commission with a challenge because none of us like
- to increase rates to consumers. But at the same
- 5 time, we have obviously the obligation to be
- 6 compensatory for utilities who have now and in the
- 7 case of RG&E, has to pay the contract for Ginna
- 8 during the pendency of its building its
- 9 transmission alternative to GRTA fondly known as
- "Greta" in Agency Three which I think has a nice 10
- 11 humanizing effect on transmission.
- 12 That -- so I -- you know, so I
- 13 think that what the staff has proposed here today
- 14 is -- is really an elegant solution to a difficult
- 15 issue as Doris pointed out. And I -- you know, I
- asked her to give us that reference. This is very 16
- 17 unusual for this -- the -- the Commission to put in
- 18 temporary rates. And it is an unusual situation
- 19 because we don't want to be in the position when we
- 20 know that RG&E has a contractual obligation to have
- the compression effect and start -- you know, on 21
- 22 top of the cost itself start collecting investor
- 23 interest charges which actually then increases the
- 24 burden to consumers.
- 25 And I think, you know, so my --

- when I reviewed the recommendation, I thought it 1
- made a huge amount of sense to say, well, let's set 2
- 3 the level of the surcharge at the expected level of
- the transmission replacement because that's a cost
- 5 we know will be a long-term cost for the Company to
- 6 incur. And that we do then have the credits as we
- 7 need them in the future to deal with the delta
- 8 between that level and the full RSSA amount
- 9 So it -- while it does not go as
- 10 far as some of the -- the commenters want, I think
- 11 it -- it sets the fair level of assuring, which is
- 12 our concerns, avoiding rate shock and avoiding
- 13 volatile rates. Making it compensatory for the
- 14 Company using some of the credits and then
- 15 potentially some others will be saved for the
- 16 utilities' rate case. And so for that I -- I think
- it's a great solution for a challenging issue. And 17
- 18 I intend to vote for it. So thank you.
- 19 I have no further questions or
- 20 comments. Does anyone else have anything to say?
- 21 Commissioner Sayre?
- 22 COMMISSIONER SAYRE: I would echo
- the Chair's comments entirely. This isn't a 2.3
- question of whether nuclear is good or bad. It's 24
- 25 not even a question of whether the RSSA is just,

- fair and -- and reasonable. It's simply a question 1
- 2 of how to spread out the impact of the RSSA if we
- approve it to avoid the rate shock on one hand and 3
- the potential damage to the utilities cash flow and 4
- credit standing on the other hand. 5
- If we approve it, we'll have some 6
- 7 money in the bank toward its cost. If we
- disapprove it, these rates are subject to refund.
- 9 So this is exactly the kind of balance that as a
- Commission we're charged to make in the public 10
- 11 interest by statute. And I support the balance
- 12 that has been struck here in -- in this proposed
- 13 order.
- 14 CHAIR ZIBELMAN: Commissioner
- 15 Burman?
- 16 COMMISSIONER BURMAN: I just have
- two questions. The first is what's the next step 17
- 18 in the process?
- 19 A.L.J. MORENO: As part --.
- 20 COMMISSIONER BURMAN: Assuming we
- 21 approve this here today.
- 22 A.L.J. MORENO: Okay. There are
- 23 requirements in the order for the Company to
- provide the outstanding balance as to August 31st 24
- 25 as far as the surcharge goes. And to file the

- appropriate tariff leaves to begin to correct -- to 1
- 2 collect the -- the surcharge amount if you were to
- approve it. It's -- are you also asking for the 3
- next steps in the -- the merits of the RSSA? 4
- 5 COMMISSIONER BURMAN: Yes.
- 6 A.L.J. MORENO: In that case
- 7 right now we do not have a schedule for moving
- forward to have staff and intervener testimony
- 9 filed for an evidentiary hearing. But those would
- be the next steps in the -- the process to consider 10
- 11 that and to build the record to bring before you.
- 12 COMMISSIONER BURMAN: Okay. And
- 13 when we talk about -- and this I think is a
- 14 question for Doris, when we talk about customer
- 15 refunds, we're not talking about customers actually
- getting, you know, a check or a credit on their 16
- bill per se. 17
- 18 A.L.J. MORENO: That's correct.
- 19 So -- I'm sorry, Doris.
- 20 MS. STOUT: That's okay.
- 21 A.L.J. MORENO: So the next
- 22 opportunity if -- if ultimately the Commission
- makes a different determination when the RSSA is 23
- considered when it comes back to you, you would 24
- 25 have the opportunity at that point to determine how

- to pass it back to customers or it could be done in 1
- 2 the context of the rate case and, Doris, if you
- 3 have anything to add as well to that?
- MS. STOUT: That's a good answer. 4
- 5 COMMISSIONER BURMAN: And it's
- during that process that would be also people would 6
- 7 be able to submit their comments on -- on how they
- 8 determine they think that we should do that?
- 9 A.L.J. MORENO: They certainly
- could. I would anticipate probably that members of 10
- 11 the public may not necessarily have a -- a specific
- 12 comment, so that could certainly be welcome to make
- 13 as probably parties more than individual customers
- 14 would -- would make recommendations on that front.
- 15 COMMISSIONER BURMAN: Okay.
- Great. Thank you. No more questions. I am going 16
- to have a concurring statement. 17
- 18 CHAIR ZIBELMAN: Do you want to
- 19 make that now?
- 20 COMMISSIONER BURMAN: I think I
- 21 would move for the vote.
- 22 CHAIR ZIBELMAN: Okay.
- 23 Commissioner Acampora?
- 24 COMMISSIONER ACAMPORA: I don't
- 25 have any questions, but I agree with what's been

- said. Always trying to find the right balance is 1
- 2 never easy and this specific case, as Doris said,
- you haven't seen one like this in a very long time. 3
- Hope we don't see one again in another very long
- 5 time. But, again, as the Chair stated, it's a
- 6 matter of being fair. And so I think we've come to
- 7 a very fair order here and reliability is, as the
- 8 Chair said again, paramount to our responsibility
- 9 as a Commission. So I will be voting in favor of
- 10 this matter.
- 11 CHAIR ZIBELMAN: Before I call
- the vote, I -- I did want to note another piece 12
- 13 which is -- we've stated this a few times and I --
- 14 I'd like to state this again for the -- for the
- 15 record. I mean, this situation we're in is because
- of the -- a power plant that is unable to sustain 16
- its rev -- its basically its business in the market 17
- 18 because of the way prices have moderated in the
- 19 wholesale market. And one of the things that the
- staff is working on with the utilities and I think 20
- it's going to be just incumbent upon us to look at, 21
- 22 is where these situations may arise in the future,
- so that we can avoid -- I don't think anyone likes 23
- these contracts where, in fact, you know, we can't 24
- 25 afford to allow a generation plant who might want

- to retire, to retire because we need it for 1
- 2 reliability. And while that's not been a -- a
- 3 historically an issue, it's become an issue for us.
- And I think the fact that we are looking to tackle
- this with the resource planning only tells me need 5
- 6 to again redouble our efforts and make sure
- 7 we're -- we're thinking about that and looking at
- the -- the transmission system moving forward so
- that we're not forcing consumers to essentially pay 9
- these payments if, in fact, there was a more 10
- economical transmission solution. 11
- 12 So I -- I think it's unfortunate
- 13 we're in this situation, but we, again, as I said
- 14 before, I believe that we're doing it within the
- 15 most pragmatic and -- and fair way and look, you
- 16 know, we'll have to wait till the next stage which
- I believe in addition to the processes, this is 17
- 18 under negotiations in Washington at the FERC. And
- 19 so we'll see this contract, at the completion of
- those negotiations and when the process is back in 20
- front of us. In the meantime, this is, a way I 21
- 22 think of avoiding additional costs in the future.
- 2.3 With that I'm ready to -- to
- 24 vote, so all those in favor of the petition to
- 25 approve the establishment of a temporary surcharge

- for Rochester Gas and Electric for collection of 1
- revenues subject to refund to offset potential 2
- 3 costs of the reliability support services agreement
- between RG&E and the Ginna Power Plant, if the RSSA
- 5 is ultimately approved by the Commission as
- described, please indicate by saying aye. 6
- 7 COMMISSIONERS: Aye.
- 8 COMMISSIONER BURMAN: And I'm
- 9 agreeing in a concurring statement, Ginna Nuclear
- Power Plant is an important asset in our state's 10
- 11 generation fleet and positively contributes to our
- 12 overall state grid reliability. In fact, the New
- 13 York State ISO found it was currently needed for
- 14 reliability, and if we do not act on this petition
- 15 today, compression costs will continue to accrue
- which may exacerbate the problem. Therefore we 16
- must continue to move forward in order to resolve 17
- the remaining issues. 18
- 19 The -- this is a unique situation
- 20 and the future landscape is still uncertain
- especially at the federal level. So I am very 21
- 22 focused on what this means going forward and the
- 23 next steps on this. Thank you.
- 24 CHAIR ZIBELMAN: I believe most
- 25 of that is also summarized in the order, so I'm

- 1 going to accept that as a concurrence in agreement.
- 2 So all those -- hearing no opposition, there being
- 3 no opposition, recommendations are adopted.
- 4 Thank you. Thanks also to the
- 5 team. I know that's been working on this and both
- 6 here and in the -- at 888 in Washington. I'm going
- 7 to move to the consent agenda. Do any of the
- 8 Commissioners wish to recuse or abstain from any
- 9 matters on the consent agenda?
- 10 Are there any comments or
- 11 questions on the consent agenda? All those in
- 12 favor of the recommendations in the consent agenda,
- 13 please indicate by saying aye.
- 14 COMMISSIONERS: Aye.
- 15 CHAIR ZIBELMAN: Opposed?
- 16 Hearing no opposition, there being none, the
- 17 recommendations are adopted.
- Secretary Burgess, is there
- 19 anything else before us today?
- 20 SECRETARY BURGESS: Nothing else
- 21 before you today. The next Commission meeting is
- 22 September 15th. I'm sorry, September 17th in
- 23 Albany.
- 24 CHAIR ZIBELMAN: Thank you. And
- 25 I'm wishing everyone a good rest

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     of your summer. Thank you.
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                      (Off the record 11:10 a.m.)
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     STATE OF NEW YORK
     I, Kirsten Lemire, do hereby certify that the foregoing
 2
     was reported by me, in the cause, at the time and place,
     as stated in the caption hereto, at Page 1 hereof; that
     the foregoing typewritten transcription consisting of
     pages 1 through 33, is a true record of all proceedings
     had at the hearing.
                   IN WITNESS WHEREOF, I have hereunto
 5
     subscribed my name, this the 20th day of August, 2015.
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     Kirsten Lemire, Reporter
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