SITING BOARD MEETING

DATE: March 13, 2020

LOCATION: 3 Empire State Plaza, 19th Floor
Albany, NY 12224

BOARD MEMBERS PRESENT:

John B. Rhodes, Chair
New York State Public Service Commission

Vincent Ravaschiere, Alternate for
Eric Gertler, Acting Commissioner, New York State Department of Economic Development and President and Chief Executive Officer Designate, Empire State Dev.

Louis Alexander, Alternate for
Basil Seggos, Commissioner
New York State Department of Environmental Conservation

John Williams, Alternate for
Richard L. Kauffman, Chair
New York State Energy Research and Development Authority

Elizabeth Lewis-Michl, Alternate for
Howard A. Zucker, M.D., J.D., Commissioner
New York State Department of Health
CHAIRMAN RHODES: I’d like -- it’s that time and I’d like to call this meeting of the Board on Electric Generation Siting and the Environment to order. Before moving to the agenda, I would like to introduce the alternates representing the permanent members of the Siting Board. We have Louis Alexander, alternate of Basil Seggos, Department of Environmental Conservation in Albany. We’ve got Dr. Elizabeth Lewis-Michl, alternate of Dr. Howard Zucker, Department of Health in Albany. We’ve got Vincent Ravaschiere, alternate for Eric Gertler, Commissioner of New York State Department of Economic Development and President and Chief Executive Officer of the Empire State Development Corporation here in New York, John Williams, alternate of Richard Kauffman, New York State Energy Research and Development Authority in Albany and myself, I’m John Rhodes, Chair of the Public Service Commission and Chair of this Board in New York.

Secretary Phillips, are there any changes to the agenda?

SECRETARY PHILLIPS: There are no changes to the agenda.

CHAIRMAN RHODES: Thank you. Well, let’s get to business. Case 16-F-0205, Application of Canisteo Wind Energy, L.L.C., for a Certificate of
Environmental Compatibility and Public Need, pursuant to Article Ten, for construction of the Wind Energy Project in Steuben County, presented by Maureen Leary, Administrative Law Judge, Department of Public Service. Richard Sherman, Administrative Law Judge, Department of Environmental Conservation, Dakin LeCakes, Chief Administrative Law Judge, Department of Public Service, James McClymonds, Chief Administrative Law Judge, Department of Environmental Conservation and Robert Rosenthal, general counsel of Department of Public Service are available to answer questions.

Judge Leary, please begin.

A.L.J. LEARY: Thank you, Chairman Rhodes. Good morning and to Chairman Rhodes and members of the Siting Board. I was the presiding examiner in this proceeding by Canisteo Wind Energy for a Certificate of Environmental Compatibility and Public Need, pursuant to Article 10 of the Public Service Law.

With me today to my right, is Judge Richard Sherman from the Department of Environmental Conservation, who acted as the presiding examiner. Since the Chair has already introduced Judge LeCakes, Judge McClymonds and General Counsel Rosenthal, I will not go any further, other than to thank them and other
members of the senior advisory staff for their
extensive time and excellent efforts in bringing us
here today to present this order. I will offer brief
remarks in favor of the Siting Board’s adoption of the
proposed Order and I will also highlight some of its
noteworthy aspects.

The Order before you, consists of four
parts. That is, the Certificate and Order and detailed
certificate conditions, which are appended to the Order
as Appendix A. Attached to those certificate
conditions, are two attachments, Attachments A and B.
These include detailed information on required filings
before the Department, as well as a sound testing
compliance protocol, that the Applicant is required to
follow.

The proposed Order before you,
authorizes Canisteo Wind to construct and operate a
commercial scale electric generating wind facility in
the Towns of Cameron, Canisteo, Greenwood, Jasper,
Troutsburg and West Union, all located in Steuben
County, New York.

The Order authorizes the construction of
up to 117 wind turbines, with a total maximum
generating capability of 290.7 megawatts. The project
also includes access roads, underground collection
system lines, a collection system substation, permanent
meteorological towers an operations and maintenance
building, a construction lay-down yard and a point of
interconnection switch yard.

In a separate but related proceeding,
pending before the Department under Public Service Law,
Article 7, Canisteo Wind seeks approval of a 15 mile,
115 kilovolt transmission line, to connect the wind
facility to the electric system grid, via the New York
State Electric and Gas Bennett Substation, which is
located in the Town of Hornellsville, also in Steuben
County. That proceeding is Case Number 19-T-0041.

The Article 10 review process for this
project was fair and open. It included extensive
public participation, which I will outline.

Public notice about the project, was
provided at significant milestones during the
proceeding. Canisteo Wind’s application, including
amendments and other project information, was made
widely available to the public, first through the
Department of Public Services’ Document and Matter
Management System or D.M.M. System and through Canisteo
Winds’ project website. Canisteo Wind also provided
hard copies of these materials to the towns, in which the project is located and to local public libraries in the project area. The application and its amendments were served on the appropriate statutory parties and on other entities as required by Article 10 and the underlying regulations.

There were numerous opportunities for public participation. For example, the Department sponsored afternoon and evening public statement hearings in April of 2019. Immediately prior to these hearings, the Department sponsored information sessions, at which Canisteo Wind presented detailed information about the project and responded to extensive questions from the community.

At the public statement hearing, several residents from the communities presented comments, which were transcribed and are a part of the record in this proceeding. In addition to comments presented at the public statement hearings, members of the public submitted approximately 235 comments to the Department’s D.M.M. System, expressing both project support and opposition. Those who expressed support for the project, cited the economic benefits to the local area, including temporary and permanent jobs,
PILOT payments to the towns and the need, in our state, for clean renewable energy.

Those who expressed opposition to the project, cited concerns about potential health impacts, due to noise and shadow flicker from wind turbines. They also expressed issues with the projects visual impacts, economic impacts on tourism and local business, unwelcome changes to the rural community character and other environmental impacts, particularly to wildlife. All of these public comments have been considered by the Board and form a part of the record before the Siting Board today.

For its part, Canisteo Wind undertook community outreach and public education efforts. The Company established an office in the Town of Canisteo, sponsored open house events, maintained a company website with information about the project, provided application materials to the towns and local libraries, as well as working with the local officials. Canisteo Wind also circulated to the public, a toll-free telephone number and email addresses for questions and comments to be submitted by the public.

After the project application was found compliant with Article 10’s requirements, the examiners
granted party status to the six towns in which the project will be located. We also granted party status to individual local resident, John M. Sharky and to a group of local residents, known as Citizens for Maintaining Our Rural Environment. I will refer to them as CMORE.

The examiners awarded pre-application and application phase intervener funds, that were provided by Canisteo Wind. Those were awarded to the six towns and to Intervener Sharky. The towns and Intervener Sharky and CMORE fully participated in this proceeding. They presented witness testimony and conducted cross examination at the evidentiary hearing. They also filed post-hearing briefs and briefs on exceptions to the recommended decision. In short, both the towns and the Interveners clearly have contributed to the record in this proceeding.

The Order before you is based upon an extensive evidentiary record, which supports all of the required findings and conclusions the Siting Board must make under Public Service Law, Section 168. Among other things, the record consists of Canisteo Wind’s application and amendments, expert testimony and exhibits. The record also includes the expert
testimony, exhibits and other submissions by the Department of Public Service Staff, the Department of Environmental Conservation Staff and the Departments of Health and Agriculture and Markets. The six towns and Interveners Sharky and CMORE, also made such submissions.

This record was compiled in large part, during a four-day evidentiary hearing, held from August 19th to August 21st, 2019 in the Town of Bath. Immediately following the hearing, on August 22nd, 2019, the examiners and the parties’ representatives conducted numerous site visits throughout the six towns that comprised the project area. And, it’s important to note, that those site visits took an entire day and covered a -- an approximate mileage of I think 60 miles.

A.L.J. SHERMAN: At least.
A.L.J. LEARY: In the -- at least, Judge Sherman is suggesting. In the proposed Order before you, the Siting Board is adopting a significant portion of the examiner’s findings and recommendations set forth in their December 23rd, 2019 recommended decisions. I’m sorry, recommended decision.

The six towns in which the project will
be located, are rural communities with largely agricultural uses -- land uses. There are -- there is a very significant Amish community located in the project area. Each of the towns has passed local wind laws, all of which include substantive provisions related to noise, shadow flicker, lighting and setbacks, among other things. Notably, the Order before you recognizes that Canisteo Wind has indicated on the record, that the facility will comply with these substantive requirements established by each of the Towns’ wind laws. Thus, the record fully supports the Siting Board’s finding, pursuant to Public Service Law, Section 1683-E, that the facility is designed to operate in compliance with all applicable local laws and regulations.

In addition for the towns’ benefit, the Order contains facility decommissioning, site restoration and associated financial assurance requirements. These are intended to protect the towns from potentially having to -- to bear the significant expenses at the end of the facility’s useful life, to perform decommissioning and site restoration.

A further note, is the Order’s requirement that the facility utilize an aircraft
detection lighting system or A.D.L.S., for the wind turbines, consistent with Federal Aviation Administration standards. With A.D.L.S. technology, the F.A.A. required aviation lights on the facility’s turbines, will remain dark or off, until an aircraft is detected by radar. This available technological requirement, will minimize the nighttime visual impacts -- the nighttime visual lighting impacts associated with the project.

A.D.L.S. technology thus, is consistent not only with the requirement in Public Service Law, Section 1683-C, that the Siting Board find impacts to be minimized or avoided to the maximum extent practicable but it is also consistent with the requirement in Public Service Law, Section 1684-A, that the Board consider the state of available technology, such as A.D.L.S. Notably, the Siting Board’s Order in Baron Winds, similarly required utilization of A.D.L.S. technology on that facility’s wind turbines.

The proposed Order here also contains noise and shadow flicker limitations that are similar or the same as those adopted by the Siting Board in previous Article 10 proceedings, approving wind facilities. These include Number Three Wind, Blue
This Order revises or modifies certain certificate conditions for purposes of clarity and consistency. It differs from the examiners recommendations in certain limited respects. For example, the examiner’s proposed adoption of a certificate condition that would require the addition of a two D.B.A. or decibel uncertainty factor, to the noise modeling to be performed prior to construction by Canisteo Wind. This Order eliminates the two D.B.A. uncertainty factor, in an effort to assure that noise impacts are neither over estimated nor underestimated. The Order also shortens to 60 days, the time frame for the Siting Board’s approval of the noise modeling, so that construction is not unreasonably delayed.

In this Order, the Siting Board is clarifying, as well, that an Applicant may identify a landowner as quote, participating and therefore, subject to different noise and shadow flicker limits, only if that landowner has executed an agreement with the Applicant. In other words, an Applicant may not identify landowners as participating, if they are still in negotiations or discussions about such an agreement with the Applicant, which occurred here and resulted in
substantial additional process in this proceeding. 

On the whole, the proposed Order and certification conditions, address the identified impacts of the project. The Order includes the required findings by the Board, pursuant to Public Service Law, Section 1683, namely that the project as a renewable generation facility, is a beneficial addition to or substitution for the existing electric generation capacity of the State, that the probable adverse environmental impacts of the construction and operation of the facility, will be minimized or avoided to the maximum extent practicable; that the facility will serve the public interest, that the project does not have an adverse disproportionate impact on low income or environmental justice communities and that the facility’s construction and operation will comply with all applicable State and local environmental and public health and safety laws.

Significantly, the Order also makes clear, that the Siting Board has considered and found that the proposed wind facility as a renewable resource, is consistent with the State’s energy policies and long-range planning objectives and strategies, contained in the most recent State energy
The Order reflects that the Siting Board has considered the requisite factors set forth in Public Service Law, Section 1684, including the project’s potential impacts on community character, the electric system grid and natural gas distribution lines and as -- and that it has addressed other social, economic, visual, aesthetic and environmental matters.

We recommend the Siting Board’s adoption of this Certificate and Order and the appended certificate conditions and attachments. This concludes my presentation. We are, of course, available for any questions the Chair and the members of the Siting Board may have. Thank you.

CHAIRMAN RHODES: Thank you Judge Leary. Thank you very much for this. This -- this draft Order, to me, results from careful and serious consideration of all the issues. I am pleased by the open and extensively participatory nature of the process. I -- I see that the environmental and health and community issues are all well developed in the record. That the consideration of these and the result has been balanced and I like very much that the -- the conditions for this -- for this wind project, are
aligned and compliant with the stated local needs. I also appreciate the useful and productive reliance on standards, that have emerged over prior cases of -- of -- of wind farm siting.

Obviously, I welcome the progress towards the compelling and necessary climate and energy goals here in New York State and in sum, I just -- I -- I -- simply put, I find this in the public interest and I will vote in favor.

Mr. Alexander, any comments or questions?

MR. ALEXANDER: Although I have no questions, just one general comment. I found that the Order presents a very useful discussion on the two procedural matters; one, appropriate classification of landowners, in terms of participating versus non-participating and also, the discussion regarding the entitlement; in this instance, relative to CMORE, regarding access to confidential information. And, I anticipate that the discussion here in this Order, will help serve in other proceedings, as -- as a direction and guidance, as to the appropriate procedures to follow. Thank you.

A.L.J. LEARY: Thank you.
CHAIRMAN RHODES: Thank you. Dr. Lewis-Michl?

DR. LEWIS-MICHL: No questions.

CHAIRMAN RHODES: Thank you. Mr. Ravaschiere?

MR. RAVASCHIERE: I have no questions.

CHAIRMAN RHODES: Thank you and Mr. Williams?

MR. WILLIAMS: No questions.

CHAIRMAN RHODES: Thank you. With that, I will proceed to call for a vote. My own vote is in favor of the recommendation to approve the application of Canisteo Wind Energy, L.L.C. for a Certificate of Environmental Compatibility and Public Need, with conditions; to confirm the one Commissioner Order that was issued on September 19, 2019 and to deny the request for interlocutory review of the examiner’s September 6th and September 9, 2019 rulings, as described in the Order. Mr. Alexander, how do you vote?

MR. ALEXANDER: I vote in favor.

CHAIRMAN RHODES: Dr. Lewis-Michl, how do you vote?

DR. LEWIS-MICHL: In favor.
CHAIRMAN RHODES: Mr. Ravaschiere, how do you vote?

MR. RAVASCHIERE: In favor.

CHAIRMAN RHODES: Mr. Williams, how do you vote?

MR. WILLIAMS: In favor.

CHAIRMAN RHODES: Thank you all. The matter is approved and the recommendation is adopted. Secretary Phillips, is there anything further to come before us today?

SECRETARY PHILLIPS: No, there is not.

CHAIRMAN RHODES: Thank you. With that, I -- I -- I adjourn us. Thanks very much.

(The meeting concluded.)
STATE OF NEW YORK

I, HANNAH ALLEN, do hereby certify that the foregoing was reported by me, in the cause, at the time and place, as stated in the caption hereto, at Page 1 hereof; that the foregoing typewritten transcription consisting of pages 1 through 17, is a true record of all proceedings had at the hearing.

IN WITNESS WHEREOF, I have hereunto subscribed my name, this the 20th day of March, 2020.

HANNAH ALLEN, Reporter
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